

Monitoring and Analysing Food and Agricultural Policies (MAFAP) programme

Phase III 2022-2027

6 April 2022



In a nutshell



MAFAP is a policy support initiative at FAO that partners with governments in Africa and beyond to strategically monitor, prioritize, reform and implement policies and investments on food and agriculture to accelerate inclusive agricultural transformation.

 By working with governments, we have helped to bring about 20+ policy and investment reforms to food and agriculture across sub-Saharan Africa and South Asia.







PUBLIC INVESTMENT PRICING POLICY

FOOD SECURITY AND NUTRITION







REGULATORY AFFAIRS

TRADE AND MARKETS

STRATEGY DEVELOPMENT

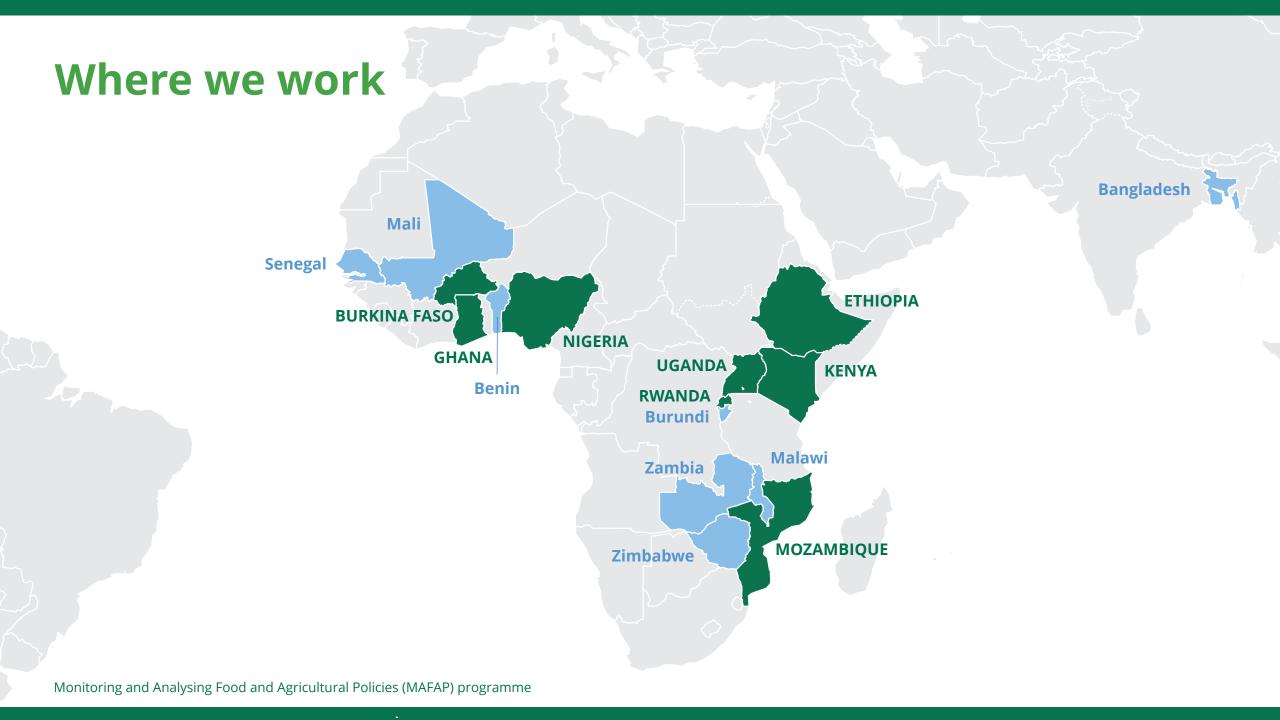
 Database with policy monitoring indicators in 16 countries, covering 100+ value chains and detailed expenditure data to inform food and agricultural policymaking.



PRICE INCENTIVES INDICATORS



PUBLIC EXPENDITURE



What we do

Track and monitor "policy problems"

Identify and assess "policy solutions"

INCLUSIVE AGRICULTURAL TRANSFORMATION

- **Effects** of policy on prices for producers and other actors in key agricultural value chains.
- Level and composition of public expenditure on agriculture and rural development.

- Based on government requests, analysing options for policy change.
- Engaging with stakeholders in policy processes (advice and advocacy).

What we do

Track and monitor "policy problems"

Identify policy and investment priorities

Assess "policy solutions"

Track and support policy implementation

INCLUSIVE
AGRICULTURAL
TRANSFORMATION

- Effects of policy on prices for producers and other actors in key agricultural value chains.
- Level and composition of public expenditure on agriculture and rural development.
- Using advanced economic modelling tools, help identify policy and investment priorities with highest impacts on growth, poverty reduction, employment and nutrition.
- Based on government requests, analysing options for policy change
- Engaging with stakeholders in policy processes (advice and advocacy).

- Development of an implementation tracking tool to monitor reform implementation.
- On request, support policy implementation.

Working together

- Country presence to work closely with national institutions (Ministries of Agriculture, Finance, Planning), research institutes, development partners and farmers/agribusiness representatives.
- Policy and technical collaborations with organizations working on policy reform and prioritization, in particular AGRA, IFPRI and BFAP.
- Member of the International Organizations Consortium for Measuring the Policy Environment for Agriculture, jointly with OECD, WB, IFPRI and the IDB.
- Partnerships with WB, UNEP, UNDP, Just Rural Transition, G7 and others to advance repurposing of agricultural support at global level and expand coverage of policy support monitoring.
- Strengthened internal collaborations with FAO divisions to advance institutionalization.

What's new in MAFAP III?

- 1. Policy implementation tracking and support
- 2. Focus on nutritious food systems and inclusive markets
- 3. Improved data analytics
- 4. Economic modelling tools



1. Policy implementation tracking and support

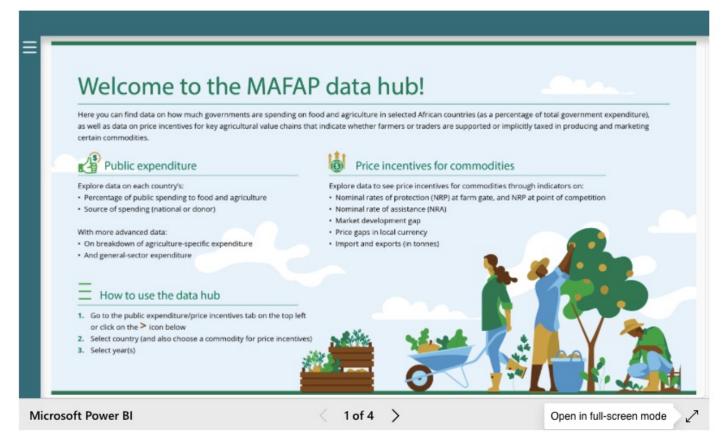
- Develop an implementation tracking tool
 - Coordination and planning
 - Resource allocation
 - Leadership and ownership
 - Measurement and accountability
 - Political economy
- Support implementation of policy reforms in two pilot countries

2. Focus on nutritious food systems and inclusive markets

- Monitor effects on policy on price incentives to nutrient-rich and high-value products
- Support nutrition and inclusive market-oriented reforms that contribute to the affordability of healthy diets, reduced food loss and increased competitiveness

3. Improved data analytics





4. Economic modelling tools

In collaboration with government and using advanced economic modelling techniques, we help identify policy and investment priorities with highest impacts on inclusive agricultural transformation.

- Developed in house
- For policy optimization and prioritization tasks
- Adapted with national data and validated with governments
- Constantly updated, improved and documented

Investment prioritization toolkit – born in response to COVID-19

- Will public investments in productive infrastructure that increase agricultural productivity spur economic growth with poverty reduction? Rural roads, irrigation, storage, and so forth.
- What agricultural sectors should be prioritized because investing in them is most cost-effective, economically and socially?
- Where within the national territory (e.g. provinces, states, districts) should investment take place for priority agricultural sectors?
- Investment in what priority areas? Seeds, fertilizer, extension, R&D, mechanization, irrigation, electricity, roads?

The approach



Step 1: Economy-wide, multi-sector scenario analysis under macroeconomic and fiscal constraints



Step 2: Commodity-specific prioritization tool to identify districts with high unexploited potential (unrealized yields) and high poverty



Step 3: Identify commodity- and district-specific investment needs to inform investment strategies and plans for specific sectors

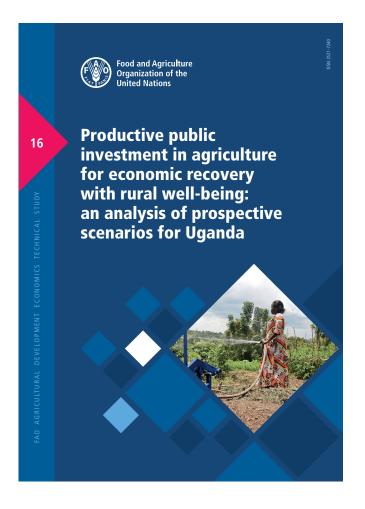
Ministries of Finance and Agriculture, Sectoral Institutions, NDBs, IFIs, private sector

Ranking of sectors

Mapping selected sectors

Roadmap to invest

Step 1: Sectoral ranking for in Uganda



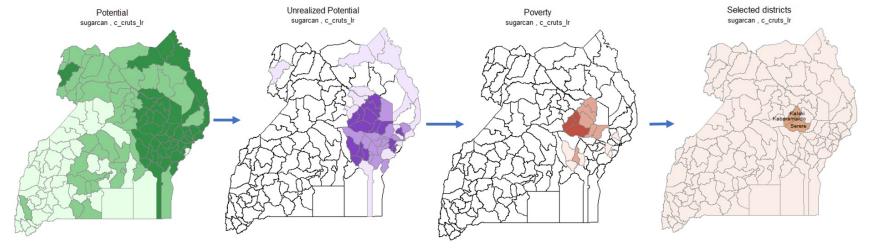
#	Private consumption	GDP	Agrifood GDP	Exports	Rural poverty
1	Sugar cane	Sugar cane	Sugar cane	Tea	Cassava
2	Cattle	Goats	Sorghum	Coffee	Potatoes
3	Bananas	Cattle	Rice	Cocoa	Sugar cane
4	Goats	Bananas	Coffee	Vanilla	Bananas
5	Vegetables	Maize	Cotton	Sugar cane	Vegetables
6	Maize	Tea	Millet	Cotton	Beans
7	Potatoes	Simsim	Tea	Flowers	Maize
8	Cassava	Vegetables	Cocoa	Sorghum	Millet
9	Poultry	Millet	Soyabeans	Goats	Goats
10	Beans	Groundnuts	Flowers	Maize	Poultry
11	Groundnuts	Poultry	Simsim	Soyabeans	Rice
12	Millet	Rice	Cattle	Millet	Vanilla
13	Simsim	Coffee	Wheat	Simsim	Groundnuts
14	Rice	Cocoa	Maize	Cattle	Cocoa
15	Vanilla	Beans	Cassava	Beans	Cotton
16	Cocoa	Potatoes	Vanilla	Groundnuts	Simsim
17	Coffee	Vanilla	Beans	Poultry	Coffee
18	Tea	Cotton	Vegetables	Bananas	Sorghum
19	Cotton	Soyabeans	Bananas	Vegetables	Cattle
20	Pigs	Wheat	Groundnuts	Pigs	Soyabeans
21	Soyabeans	Cassava	Potatoes	Potatoes	Pigs
22	Sorghum	Sorghum	Poultry	Cassava	Tea
23	Flowers	Flowers	Goats	Rice	Flowers
24	Wheat	Pigs	Pigs	Wheat	Wheat

Source: Sánchez, M.V., Cicowiez, M. & Pereira Fontes, F. 2022. *Productive public investment in agriculture for economic recovery with rural well-being: an analysis of prospective scenarios for Uganda*. FAO Agricultural Development Economics Technical Study No. 16. Rome, FAO.

Step 2: Identifying priority districts for commodityspecific investments

- Selection of areas (i.e. districts) with theoretical high potential for sector-specific investments.
- Iterative elimination approach to reduce the list of potential districts to five.

Example for sugar cane



Step 3: Identifying priority districts for commodityspecific investments

- Identification of commodity-specific priority investments in priority districts
 - FAO-Economic Policy Research Center (EPRC) collaboration
 - Forthcoming in late April/May 2022
- Based on step 2 and list provided by the National Planning Authority (NPA), Focus
 Group Discussions (FGDs) focusing on a single commodity will be carried out in 5
 districts.
- FGDs with value chain stakeholders will result in ranking of the most pressing investment gaps across 8 investment priority areas (seeds, fertilizer, extension, R&D, mechanization, irrigation, electricity, roads), resulting in specific investment recommendations.
- Input for roadmaps to bridge commodity-specific investment gaps in selected districts.

New policy optimization modelling tool

- What are the policy objectives a country's policy maker wants to prioritize?
- What is an ideal or utopian solution for each of these policy objectives at the time?
- What is a solution as close as possible to the ideal solution when these objectives are simultaneously prioritized?
- What are policy instruments available to achieve these objectives? Is there fiscal space and political feasibility to use them?
- What is the optimization of these policy instruments to achieve the best compromise on prioritized policy objectives?
- Forthcoming as "Optimizing policies to achieve agricultural transformation objectives: an application for Ethiopia" in the *Journal of Applied Economics*.

An example on repurposing public budget in agriculture in Ethiopia

Repurpose the budget in agriculture ...

R&D (by commodity)

Extension (by commodity)

Improved seeds (by commodity)

Fertilizer

Irrigation (by commodity)

Mechanization (by commodity)

Rural roads

Rural electrification

Cash transfers

... to achieve these policy objectives ...

Maximize agrifood GDP

Minimize rural poverty

Maximize rural off-farm jobs

Minimize the cost of healthy diets

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1) 33.3% o 2) 25%

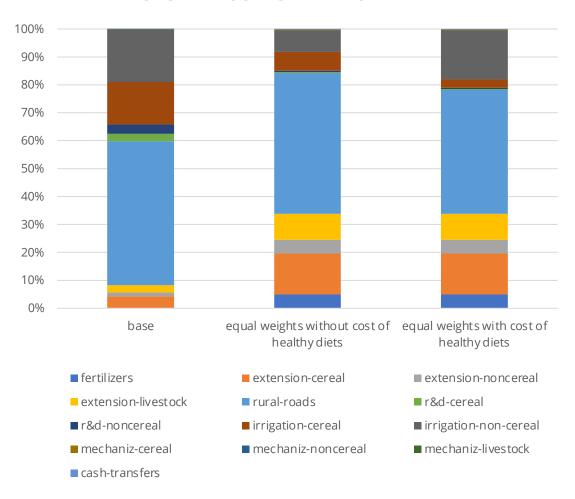
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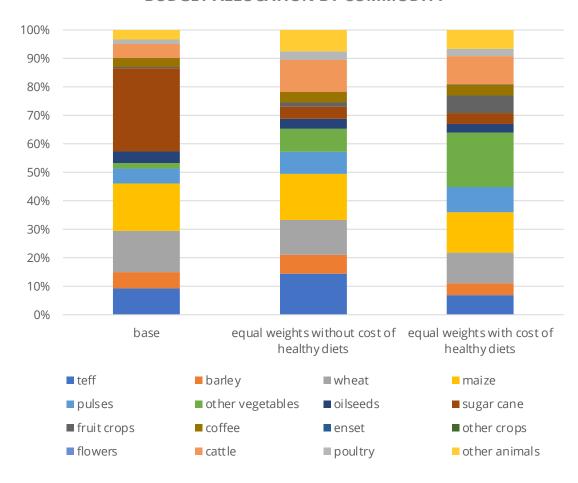
1) 0 o 2) 25%

Budget allocation by 2025: base vs optimal options (%)

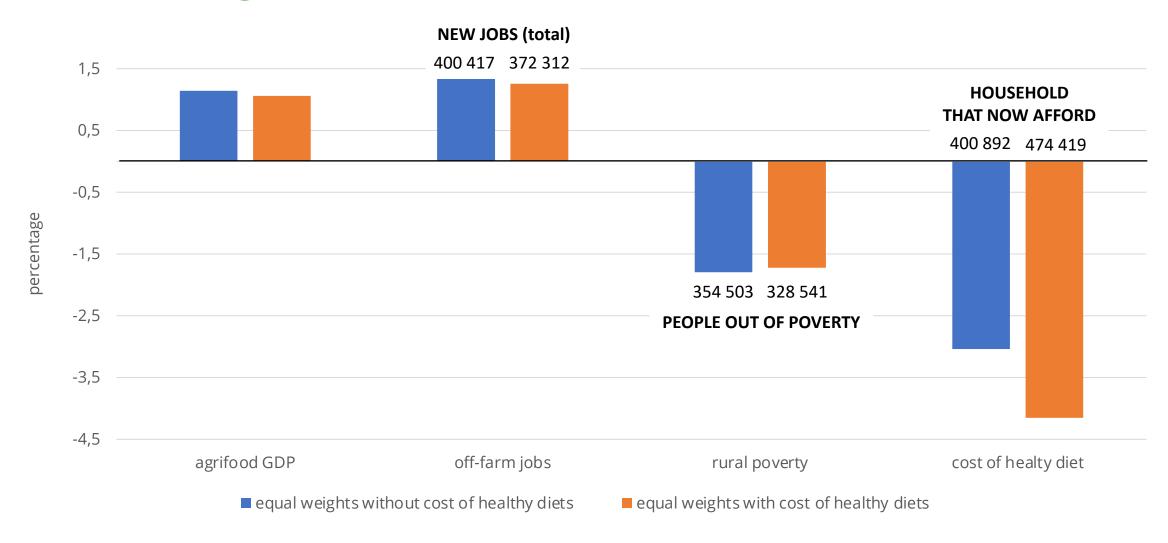
BUDGET ALLOCATION BY PRIORITY AREA



BUDGET ALLOCATION BY COMMODITY



Change in policy objectives 2025 – With/without cost of healthy diets (% change relative to base; unless otherwise indicated)





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